



**City of Springfield, Illinois**

**FFY 2019**

**Comprehensive Annual Performance**

**Evaluation Report**

**for the period**

**July 1, 2019 to June 30, 2020**

**CR-05 - Goals and Outcomes**

**Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

See Attachment CR-05

**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Create New Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$	Rental units constructed	Household Housing Unit	15	7	46.67%			
Create New Affordable Housing	Affordable Housing	CDBG: \$ / HOME: \$	Rental units rehabilitated	Household Housing Unit	0	0		4	0	0.00%

Eliminate Blighted Conditions	Non-Housing Community Development	CDBG: \$	Buildings Demolished	Buildings	50	42	84.00%	10	8	80.00%
Improve Condition of Housing Stock	Affordable Housing	CDBG: \$ / HOME: \$	Rental units rehabilitated	Household Housing Unit	0	25		10	2	20.00%
Improve Condition of Housing Stock	Affordable Housing	CDBG: \$ / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	235	156	66.38%	32	23	71.88%
Improve Neighborhood Infrastructure and Facilities	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	5000	17890	357.80%	900	3901	433.44%
Improve Neighborhood Infrastructure and Facilities	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	
Improve Neighborhood Infrastructure and Facilities	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	0	0		0	0	

Improve Public Services	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1500	29789	1,985.93%	900	3783	420.33%
Improve Public Services	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	358		0	358	
Increase Economic Opportunities	Non-Housing Community Development	CDBG: \$	Jobs created/retained	Jobs	15	10	66.67%	1	10	1,000.00%
Increase Economic Opportunities	Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	5	1	20.00%	1	1	100.00%

Planning, Administration, and Capacity Building	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	1	0	1	
	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ / HOME: \$	Other	Other	1	0	1	0	0.00%
Planning, Administration, and Capacity Building	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ / HOME: \$	Other	Other	1	0	1	0	0.00%
	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ / HOME: \$	Other	Other	1	0	1	0	0.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

See Attachment CR-05

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**CR-10 - Racial and Ethnic composition of families assisted**

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	<b>CDBG</b>	<b>HOME</b>
White	4,218	2
Black or African American	3,151	3
Asian	18	0
American Indian or American Native	14	0
Native Hawaiian or Other Pacific Islander	6	0
<b>Total</b>	<b>7,407</b>	<b>5</b>
Hispanic	134	0
Not Hispanic	7,849	5

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

**Narrative**

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,300,255	1,214,710
HOME	public - federal	560,294	323,163

Table 3 - Resources Made Available

### Narrative

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
CDBG Target Area	70	73.48	19 CT Treatment Area
Citywide	30	26.52	Outside Treatment Area, but inside the City Limits

Table 4 – Identify the geographic distribution and location of investments

### Narrative

The distribution of activities between those in the CDBG Target Area and those outside that area is close to the City's projection. The City will maintain this projection into the new Action Plan.



## Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

In FFY 2019 the City of Springfield carried forward \$12,61,140 of unused Private Activity Bond Volume Cap for qualified residential rental projects. The City also secured \$12,042,870 in bond cap for one or more manufacturing facility revenue bond projects or qualified enterprise zone facility projects, or mortgage bond or mortgage credit certificates, or any combination thereof.

The City leveraged \$25,000 in CDBG Public Service Grant funds to Justine Petersen Housing & Redevelopment Corporation with \$1.7 million pledged by local lending institutions to create a loan pool for small and startup businesses.

The City also leveraged \$22,226 in CDBG funds with \$6,874 in Owner contributions to complete four Minor Home Repair Projects.

During FFY 2019 the City did not use any public land to leverage development. The City, however, has made vacant parcels available for sale to developers as incentive for development and will continue to do so.

<b>Fiscal Year Summary – HOME Match</b>	
1. Excess match from prior Federal fiscal year	192,190
2. Match contributed during current Federal fiscal year	32,156
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	224,347
4. Match liability for current Federal fiscal year	34,007
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	190,339

**Table 5 – Fiscal Year Summary - HOME Match Report**

Match Contribution for the Federal Fiscal Year										
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match		
CHDO 16-01 - Payment 1 - IDIS 2174	02/14/2020	12,000	0	0	0	0	0	12,000		
CHDO 16-01 - Payment 2 - IDIS 2174	02/28/2020	20,000	0	0	0	0	0	20,000		
HDL 17-05 - IDIS 2180	11/18/2019	3,645	0	0	0	0	0	3,645		
HDL 18-02 - IDIS 2193	02/28/2020	8,511	0	0	0	0	0	8,511		

Table 6 – Match Contribution for the Federal Fiscal Year

**HOME MBE/WBE report**

Program Income – Enter the program amounts for the reporting period			
Balance on hand at beginning of reporting period	Amount received during reporting period	Total amount expended during reporting period	Amount expended for TBRA
\$ 0	\$ 0	\$ 0	\$ 0
			Balance on hand at end of reporting period
			\$ 0

Table 7 – Program Income

<b>Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period</b>						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
<b>Contracts</b>						
Dollar Amount	138,167	0	0	0	0	138,167
Number	5	0	0	0	0	5
<b>Sub-Contracts</b>						
Number	8	0	0	0	0	8
Dollar Amount	33,091	0	0	0	0	33,091
	Total	Women Business Enterprises	Male			
<b>Contracts</b>						
Dollar Amount	138,167	0	138,167			
Number	5	0	5			
<b>Sub-Contracts</b>						
Number	8	0	8			
Dollar Amount	33,091	0	33,091			

**Table 8 - Minority Business and Women Business Enterprises**

<b>Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted</b>						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

**Table 9 – Minority Owners of Rental Property**

<b>Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition</b>						
Parcels Acquired		0	0			
Businesses Displaced		0	0			
Nonprofit Organizations Displaced		0	0			
Households Temporarily Relocated, not Displaced		0	0			
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

**Table 10 – Relocation and Real Property Acquisition**

**CR-20 - Affordable Housing 91.520(b)**

**Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	34	19
Number of Special-Needs households to be provided affordable housing units	12	7
<b>Total</b>	<b>46</b>	<b>26</b>

**Table 11 – Number of Households**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	46	26
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>46</b>	<b>26</b>

**Table 12 – Number of Households Supported**

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

During FFY2019, the City anticipated the Affordable Housing activities, including the Number of Non-Homeless to be provided Affordable Housing Units and the Number of Special-Need to be provided Affordable Housing Units, would benefit 50 units. The actual FFY2019 results were nineteen units for the Number of Non-Homeless to be provided Affordable Housing Units and seven units in the Number of Special-Need to be provided Affordable Housing Units.

During FFY2019 the City anticipated the Affordable Housing activities, including the Production of New Units and Rehab of existing Units, would benefit 50 units. The actual FFY2019 results were three units lower in the Production of New Units and twenty one units lower in the Rehab of Existing Units. There were fewer Minor Home Repair, Emergency Home Repair grants and HOME Deferred Loans than were expected during the reporting period, due to restrictions caused by COVID-19. The City is planning to increase the overall number of units and the breakdown of those units completed in FFY2020 and will look to increase the number of persons served, and does not plan to change these housing programs.

**Discuss how these outcomes will impact future annual action plans.**

The outcomes for the 2015-2019 Consolidate Plan will not cause the major changes in the City’s FFY 2020 Action Plan. The City will continue all the same programs as it has in the previous Consolidated Plan.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	13	2
Low-income	8	3
Moderate-income	0	0
<b>Total</b>	<b>21</b>	<b>5</b>

**Table 13 – Number of Households Served**

**Narrative Information**

During the FFY2019 Program Year, the City served 26 individuals and families of that total: 15 were Extremely Low Income, 11 were Very Low Income and there were no Moderate Income. The City is not surprised with the economic breakdown of its' program participants and is in line with the housing related activities over the life of these programs and does not plan to change the program parameters.

See Attachment CR 20 - Affordable Housing, under CR 00

**CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction’s progress in meeting its specific objectives for reducing and ending homelessness through:**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City has continued to provide support to the Heartland Continuum of Care in its efforts to conduct outreach and assessment of the homeless in the area, including support for the HMIS system. The current priorities for the local Continuum is to address the needs of the chronically homeless. Outreach is a crucial task in serving this segment of the homeless population as some clients are resistant to receiving service. The Continuum has an effective outreach and assessment process coordinated over the many access points of the network, including the Nightrreach Program that operates primarily between the hours of 6PM and 4AM in locations where high risk behavior is known to occur.

Assessment includes evaluating the client’s housing needs and well as the needs for supportive services, such as counseling, drug and alcohol assessments, education, employment, and basic independent living skills. The client is also evaluated for eligibility of mainstream benefits through programs like SSI/SSDI Outreach Access Recovery (SOAR). Once within the network, the client is provided with linkage and referrals to other community resources. The City works closely with the Fifth Street Renaissance / SARA Center on many projects including the SSI/SSDI Outreach Access Recovery (SOAR) Program. The City provided additional funding during FFY2019 for the SOAR Program (17-SR-08), totaling \$20,000.00 of which \$12,858.51 has been expended.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

The City has continued to provide support to the Continuum in its efforts to conduct outreach and assessment of the homeless in the area, including support for the HMIS system. The City has provided funding for two agreements (17-SR-05 & 17-SR-13) during FFY2019 with MECRCY Communities to maintain the HMIS system, totaling \$30,000.00 of which \$13,750.00 has been expended. The current priorities for the local Continuum is to address the needs of the chronically homeless. Outreach is a crucial task in serving this segment of the homeless population as some clients are resistant to receiving service. The Continuum has an effective outreach and assessment process coordinated over the many access points of the network, including the Nightrreach Program that operates primarily between the hours of 6PM and 4AM in locations where high risk behavior is known to occur.

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Center on many projects including the SSI/SSDI Outreach Access Recovery (SOAR) Program. The City has provided funding during FFY2019 for the SOAR Program (17-SR-08) totaling \$20,000.00, and \$15,000 to MERCY Communities to support the HMIS position (17-SR-13). The City also provided \$25,000 in CDBG funds and \$15,684.21 in Corporate funds to Helping Hands of Springfield to run the Springfield Overflow Shelter (18-SR-01). The City has funded three Permanent Supportive Housing projects: Fifth Street Renaissance (14-SR-08); Abundant Faith Ministries (15-SR-09); and Phoenix Community Center (13-SR-13 & 16-SR-03). These three projects created 15 new PSH units. The City provided CHDO funds for two projects (CHDO 16-01 and CHDO 17-01) that are currently underway, and when completed will provide an additional eight PSH units.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

Homeless prevention includes the provision of rental assistance, utility assistance and supportive services directly related to help those in danger of eviction or foreclosure or other loss of shelter. Programs are designed to stabilize individuals and families in their existing homes, shorten the amount of time that individuals and families stay in shelters and assist individuals and families with securing affordable housing. Fifth Street Renaissance offers homeless prevention. The City awarded \$20,000.00, during FFY2018, for the SOAR Program (17-SR-08), totaling \$20,000.00 of which \$16,999.78 had been expended by June 30, 2019.

The Continuum is working with local hospitals to develop discharge policies to increase coordination and to prevent the discharge of homeless persons to the streets.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The Continuum is focusing on the creation of more permanent supportive housing, especially for homeless families with children and chronically homeless populations. Throughout the consultation process, more affordable rental housing available to the lowest incomes was the most common need cited. The Continuum cited a need for funding additional case workers and rent subsidies. The City will pursue additional funding opportunities for additional rent subsidies.



The City is pro-actively working to increase the number of Permanent Supportive Housing units in Springfield. During FFY2018 the City entered into Subrecipient Agreement No. 14-SR-08, with Fifth Street Renaissance for \$547,370.00 to acquire and renovate 1520 N. 7th Street. This public facility, when completed, will provide permanent supportive housing for 17 homeless person or families including Veterans. As of June 30, 2020, the rehabilitation is complete and six of the nine units are occupied by income eligible households.

The City is in entered into two CHDO agreements for two properties that, when completed, will permanently house another 6 to 8 homeless persons or those in danger of becoming homeless.

In addition, the City continues to focus its' efforts on permanent solutions to homelessness. The City is proactively pursuing projects which offer the greatest likelihood of providing permanent supportive housing to its' homeless population and those populations who are threatened with homelessness. The City of Springfield contracted with an individual to assist the Continuum of Care with a \$400,000 grant application that will be ued to support local agencies that asssit homeless families and individuals and victims/survivors of domestic violence. The grant was awarded to the Continuum of Care in FFY2019.

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

Public Housing within the City is administered by the Springfield Housing Authority (SHA). While the City will coordinate closely with the PHA and share information about their respective programs, the City does not plan on providing financial assistance to the PHA. The PHA receives its own allocation of, approximately \$1,000,000 from HUD through the Capital Fund Program, which will be used to repair, renovate and/or modernize the public housing developments.

While the City did not budget any funds for public housing projects, the City will coordinate more closely with the public housing agency in the upcoming plan year. Some potential actions may include marketing of the homebuyer education and downpayment assistance programs to public housing residents, and posting job and employment opportunities at public housing developments to attract section 3-qualified residents. The Director of the City's Office of Planning and Economic Development and the Executive Director of the Springfield Housing Authority meet on a regular basis to discuss ways to continue working closely together to accomplish the aforesaid goals.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

Three times a year, SHA staff and residents have open meetings to discuss various issues. Monthly meetings of the Resident Advisory Board assist SHA with housing issues. The Residence Council and Joint Officers Council empower tenants with monthly meetings to discuss building business, to plan social activities, to report problems, etc. SHA security and management as well as neighborhood police attend. Each council manages budgets and expenditures for their development.

SHA encourages the transition from public housing and voucher assistance to home ownership. As a HUD certified Housing Counseling Agency, SHA provides credit, money management and budgeting training to those individuals attempting to become homeowners. The SHA Family Self Sufficiency (FSS) program assists persons with maximum independent living skills. With case management and regular savings, participants can seed a future home purchase or assist with other needs. The Self-Sufficiency Program serves approximately 250 households. In addition, approximately 30 Section 8 vouchers are set-aside for homeownership assistance, the majority of which are currently under contract.

### **Actions taken to provide assistance to troubled PHAs**

The Springfield Housing Authority is not listed as a "Troubled" Public Housing Authority.

### **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City feels that it has few, if any, local regulatory barriers that impede the development of affordable housing. The Springfield Zoning Ordinance allows for a broad range of lot area and density formulas that provide discretion to a property owner when constructing single family, duplex, or multifamily residential units. It also allows existing non-conforming uses and non-complying structures to continue to be used and occupied, even though they might be considered substandard by today's requirements.

Over the course of the last few years, the City has been pro-active in acquiring previously dilapidated housing in some of its treatment areas and has cleared these properties for redevelopment. In addition, the City has spear-headed the effort in helping other not-for-profit housing entities obtain significant parcels. Altogether this will decrease barriers to affordable housing as the City is prepared to be the driving force in significant redevelopment in its inner Urban Core. With site control, the City can work with developers and citizens to revitalize these areas with limited local government or other barriers. The City through 17-SR-09 expended \$59,349.39 of CDBG funds for lead inspection, abatement, demolition and site clearance of eight unsafe and dangerous, unoccupied residential structures during the program year.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The lack of resources available to meet the level of need is the largest and most pressing obstacle faced by the City. With this in mind, the City will explore the feasibility of generating program income through its existing programs and using federal funds to leverage additional private dollars. In addition, the City will be actively working to attract additional dollars from other public and private sources.

The City provided public service funds to Justine Petersen Housing and Reinvestment Corporation, through 17-SR-07, totaling \$25,000, to provide technical assistance, loan counseling, and housing counseling for a new Micro-Loan program that has spurred economic development in the Urban Core and surrounding areas that have been hardest hit by difficult economic times and circumstances. To date \$1.7 million dollars of funding has been supplied by 7 local lenders and 99 loans have been made to low to moderate income persons totaling nearly \$1,474,309.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

The removal of lead-based paint hazards are addressed in the Minor/Emergency Home Repair and HOME Deferred Loan, HOME Rental Rehabilitation and HOME CHDO projects listed in CR-20 Affordable Housing. The City has submitted a grant application to the Illinois Housing Development Authority to

assist in the funding for lead based paint mitigation and small household repair. If awarded, the City would use these funds to supplement the CDBG and HOME funds used in the Minor Home Repair and HOME Deferred Loan programs. The City will continue to seek out grant opportunities to address the lead based paint hazards in our community.

**Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

See attached CR 35 - 91.220(k); 91.320(j)

**Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City of Springfield Office of Planning and Economic Development (OPED) acts as the lead agency for the development and administration of the Consolidated Plan and its funded projects. OPED depends on a number of partners, including non-profit organizations, contractors, and other public agencies to undertake the projects funded through the Consolidated Plan. The City is fortunate to have a number of qualified staff at the subrecipient level and quality non-profit organizations to assist in the implementation of its Consolidated Plan. The City has identified one serious gap in the institutional delivery system and a number of areas where the City will work to improve the delivery of the funded programs.

The City currently has two organizations that is qualified as a Community Housing Development Organizations (CHDO). The City has reached out to other agencies interested in becoming a CHDO. The City, in FFY2015, certified a new CHDO, Nehemiah Expansion, Inc. which completed CHDO 14-02 for \$56,339 in HOME funds for a CHDO rental rehabilitation project. The City also recertified a past CHDO, GROWTH International. In July of 2018, the city entered into a CHDO Grant Agreement 15-03 for \$115,600.00 for the rehabilitation of three units on the property located at 2641 E. Cook Street. As of June 30, 2020, the rehabilitation is complete and the units are unoccupied. In July 2019, the City also entered into CHDO 16-01 with GROWTH International, Inc for \$175,675 for the rehabilitation of a four unit complex located at 833 N. 7th Street. The rehabilitation is approximately 52.20% complete. In November 2019, the City also entered into CHDO 17-01 with GROWTH International, Inc for \$260,063 for the rehabilitation of a four unit complex located at 1009 N. 4th Street. The rehabilitation is approximately 32.65% complete. The City provided CHDO Operating funds to GROWTH International during FFY 2019.

In 2019, The City once again conducted 10 ward meetings in an effort to increase citizen participation and also to develop institutional structure by addressing citizen's needs at a grass roots level. Among the concerns addressed were economic development, youth issues, housing development, including low and moderate income housing, community resources, homelessness, Fly-dumping, public services, police protection, and better communication between City and residents. Ward 2 encompasses more than one HUD targeted census tract. There were an average of 40 to 60 people in attendance at each

meeting whose concerns were focused on economic development and the need for developing the vacant lots in the area and infrastructure needs.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

As a result of the planning process, the City has reaffirmed its working relationships with some of the major service providers and planning efforts in the areas of affordable housing, community development, and homelessness. Over the course of the program year, the City will seek to build on existing relationships and establish new connections with community partners. During the course of the Action Plan planning process, the City met with 17 local agencies to discuss and plan goals and objectives for the coming year(s).

- The City will work with the United Way to ensure all of its programs are updated and listed in the local 211 system.
- The City will continue to play an active role in the local Continuum of Care.
- The City will coordinate with the public housing authority by sharing information about their respective programs and identifying potential areas for partnership.
- The City will reach out to other providers of housing assistance to develop a coordinated approach to meet the needs of the community.

During 2019, the City played an active role in acting as a liaison between social service agencies, the local housing authority and the residents of Springfield to enhance coordination. The City has taken the lead role in exploring the development of permanent supportive housing units in Springfield. The City has been active in the local CoC. The City funds three key players in the local CoC, 1) MERCY Communities (the local HMIS organization); 2) Fifth Street Renaissance (a local provider of emergency, transitional and permanent supportive housing); and 3) The Salvation Army (the local emergency and overflow shelter). The City funded two agencies (Boys & Grls Clubs) that provide services to area youth, (Fifth Street Renaissance) that will provide permanent supportive housing to homeless individuals.

The Continuum is continuing the process of working with local hospitals to develop discharge policies to increase coordination and to prevent the discharge of homeless persons to the streets. The City recently signed an agreement with SIU School of Medicine to provide funding for a Co-Responder Program which primarily deals with mental health issues but will impact homeless and homeless threatened persons. The program will provide immediate crisis intervention where a Social Worker assists Police on calls to at risk mentally ill Springfield residents. It is a joint venture between the medical community, the Springfield Police Department and the City. Data shows improved health and reduced public service costs using this model.

The City's Mayor and Director of Planning and Economic Development meets on a regular basis with the Executive Director of the local PHA and coordintes strategy for working on the City's housing and human service needs.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

Accessibility-The City provided funding in FFY2019 for accessible ramps to be provided for seven residents of single family homes through the SCIL Ramp Programs (15-SR-01 and 17-SR-12). The City also provided \$10,000.00 to the Springfield Center for Independent Living (17-SR-06), a local service provider for disabled persons to increase the accessibility of their 330 South Grand West facility. The City has also served two disabled homeowners as part of its single family rehabilitation programs. The City works closely with the Springfield Center for Independent Living in finding solutions to accessibility problems, especially in the City's CDBG/HOME Treatment area.

Income Diversity- The City provided \$115,591 in CHDO funding to a not-for-profit housing developer who is rehabilitating of a four unit rental housing project that will be rented by low and moderate income families. The location of this property is near a major commercial and industrial corridor (Cook Street & Dirksen Parkway) which provides easy access to business that hires low and moderate income persons from the area. Part of this corridor has also been designated as a TIF District by the City. In FFY2019, the City has recently entered into a \$175,674 CHDO agreement with GROWTH International to rehabilitate a four unit complex in the Enos Park Neighborhood that will house a low and moderate income individuals or families. The City, also in FFY2019, entered into another \$260,063 CHDO agreement with GROWTH International to rehabilitate a second four unit project in the Enos Park Neighborhood that will house a low and moderate income individuals or families.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City has a broad spectrum of activities which ensure adequate monitoring. The City of Springfield enters into subrecipient agreements, development agreements and rehabilitation contracts which enumerate the needed federal requirements including the areas of income and ownership eligibility, construction standards, inspections, long term affordability and occupancy, records (financial and reporting) and project/organizational management. The City has implemented specific monitoring procedures for HOME and CDBG projects. The various aspects of these monitoring procedures include, Subrecipient Policies and Procedures Manual, Monitoring Letters, On-Site Visits and Inspections, Execution of Subrecipient Monitoring Checklists (including items such as Financial Procedures of the Organization), Field Reports, Inspection Certificates, Final Sign-Offs by City staff and architects, Occupancy Spreadsheets and HMIS Data for Homeless Programs.

The City has established the following goals for the recruitment and utilization that it uses for minority business outreach and planning in its Public Works and Community Development Projects

### **2019 CITY OF SPRINGFIELD GOALS**

#### **MINORITY AND FEMALE BUSINESS ENTERPRISES**

The City of Springfield is committed to ensuring our projects offer subcontracting opportunities to Minority and Female Business Enterprises. Prime Contractors that will utilize subcontractors are to make a good faith effort to comply with the following goals for Minority and Female Business Enterprise participation:

1. Ten (10) percent of the total dollar amount of the contract should be performed by Minority Business Enterprises.
2. Five (5) percent of the total dollar amount of the contract should be performed by Female Business Enterprises.

#### **MINORITY AND FEMALE WORKFORCE UTILIZATION**

The City of Springfield is committed to ensuring our fixed works projects offer equal employment

opportunity to all the citizens we serve. The Prime Contractor and all of its subcontractors are to make a good faith effort to comply with the following goals for minority and female workforce utilization.

1. Eighteen (18) percent of the total hours worked, per trade, should be performed by minority workers.
2. Three (3) percent of the total hours worked, per trade, should be performed by female workers.

The City's Purchasing Department along with the Department of Community Relations monitors the projects

The City, in July 2017, sponsored and held a series of outreach meetings aimed at the recruitment of Minority and Female Business Enterprises to become Prequalified contractors. Approximately 20 persons interested in information about becoming a contractor attended the meeting.

### **Citizen Participation Plan 91.105(d); 91.115(d)**

#### **Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

On September 20, 2019, a public hearing was held at Eleven a.m. at the City Council Chambers at Municipal Center West. The purpose of the public hearing was to present the FFY 2018 Comprehensive Annual Performance and Evaluation Report (CAPER) for public review. No comments were received.

On October 6, 2019, a display ad appeared in **The State Journal-Register** notifying citizens of the Finding of No Significant Impact (FONSI) and Request for Release of Funds (RROF) of the FFY2019 CDBG funds and HOME funds and inviting public comment. The Notice was also distributed to the following entities: Springfield-Sangamon County Regional Planning Commission; U.S. Department of Housing and Urban Development, Office of Environmental Review, Chicago, IL; State Historic Preservation Agency, Springfield, IL; Springfield's Voice newspaper, Springfield, IL. There were no comments received.

On May 6, 2020, the City notified citizens, via the City of Springfield website, of two Virtual Public Hearings for Public Comment on the Proposed City of Springfield Substantial Amendment to the 2019 Action Plan for the \$799,156 in CDBG-CV funds for COVID-19 Activities. The two virtual public meeting were held on May 7, 2020 and on May 14, 2020. The City also made time for public comments during the May 12, 2020 Committee of the Whole and the May 19, 2020 City Council meeting. A summary of the comments received is attached.



On December 03, 2020, a display ad appeared in **The State Journal-Register** inviting citizens to announce the upcoming Virtual Public Hearing to review the FFY 2019 Comprehensive Annual Performance and Evaluation Report (CAPER). A copy of the CAPER and notices of the December 17, 2020 public hearing were mailed to the local public library, the Sangamon County Department of Public Health and the City Clerk's office. On December 17, 2020, a public hearing was held at Eleven a.m. via ZOOM. The purpose of the public hearing was to present the FFY 2019 Comprehensive Annual Performance and Evaluation Report (CAPER) for public review. No comments were received.

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

Overall the City of Springfield is pleased with its' performance in FFY2019 and feels there is no need to make any major amendments to the current program objectives. The City will, in its' FFY2020 Consolidated Plan, pursue economic development opportunities through the clients of Justine Petersen and Innovate Springfield, and continue with Demolition of Unsafe and Dangerous structures, the Emergency and Minor Home Repair Grant programs, the SCIL Home Modification and Ramp programs, Public Facilities Improvements and Public Service programs.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

## **CR-50 - HOME 91.520(d)**

**Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations**

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

Since the start of the City's use of its HOME funds under Springfield's **HOME Rental Rehabilitation Program**, the Office of Planning and Economic Development has performed periodic on-site inspections required for all completed projects, according to the schedule, i.e., every three years for projects containing one-to-four units and every two years for those containing five to 25 units, throughout each respective period of affordability, ensuring that the rehabbed units were still up to code and had been maintained as decent, safe, and sanitary rental housing. During the City's FFY 2019 program year, two inspections were required and because of the COVID pandemic those units will be inspected when it is safe to do so.

**Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)**

The HOME program is currently affirmatively marketed through the use of sources of wide publication including the Illinois Times (a free weekly publication), the State Journal Register, local public access TV channel 18, and housing brochures with the "Equal Housing Opportunity Logo".

The City of Springfield reserved \$12,061,140 of its 2019 Private Activity Bond Cap to fund a qualified residential rental projects.

The City of Springfield Office of Planning and Economic Development and Office of Community Relations continue to collectively address the impediments to fair housing. Meetings between the offices, other community representatives and a housing consultant continue to be held to examine the issue of fair housing.

An Analysis of the Impediments to Fair Housing was completed October 2012. The analysis identified the following issues:

- There is a drastic shortage of accessible rentals and single family residences available for people with disabilities.
- Female heads of households suffer the most challenges in obtaining fair and affordable housing.
- Ex-offenders find limited housing options and comprise a large majority of the chronically homeless.

- Many neighborhoods remain out of reach for a large portion of Springfield families as there are no income diverse housing choices.

The City will address these issues through their affordable housing strategy, HOME and CHDO projects, and partnerships with neighborhood associations, the Springfield Center for Independent Living, Habitat for Humanity, Springfield Housing Authority, the Veteran's Administration, Nehemiah Expansion, Inc., Fifth Street Renaissance, and GROWTH International, Inc. The City is in the process up updating the Analysis of the Impediments to Fair Housing.

**Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics**

The City did not receive any HOME Program Income during FFY2019.

**Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)**

The City's other actions taken to foster and maintain affordable housing is best illustrated by the accomplishments listed below. A vast majority of the City's HOME funding was utilized to create and maintain affordable housing in furtherance of the overall housing/fair housing goals. These actions by the City only served to promote, develop and strengthen the affordable housing landscape locally and no units were removed from the affordable housing inventory to the City's knowledge.

Housing Accomplishments:

- 1) Three rental units are rehabilitated and are in the process of being rented to a low income person by GROWTH International using HOME CHDO funds. GROWTH International also is also rehabilitating two additional four unit rental housing units. The City also provided CHDO Operating Funds to this CHDO.
- 2) Rehabilitation of 19 housing projects by the City using HOME and CDBG funds.
- 3) The ongoing recruitment of minority/female business enterprises to become prequalified contractors through community outreach.
- 4) The ongoing relationship with two established CHDOs and the recruitment of a additional CHDOs to develop affordable housing.
- 5) A continued relationship with the Springfield Housing Authority in a collaborative effort to address housing problems.

6) Six emergency ramps were provided at the residences of low income, disabled persons in order to provide improved accessibility through partnership with the Springfield Center for Independent Living.

# Attachment







**FFY2019 - CAPER Additional Data**

COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS						
FFY 2019 EXPENDITURES						
#	IDIS	Project No.	Sub #	Category	TIC/Description	Status
1		04-18		Housing Rehab	Minor/Emergency Home Repair Program	Completed
2	2186	12-19		Housing Rehab	Housing Staff Time/Program Delivery	Completed
3	2158	11-18	17-SR-05	Public Services	MERCY Communities-HMIS	Completed
4	2157	11-18	17-SR-07	Public Services	Justine Petersen Housing & Reinvestment Corporation	Completed
5	2154	11-18	17-SR-08	Public Services	5th Street Renaissance-SOAR	Completed
6	2171	11-18	17-SR-10	Public Services	Boys & Girls Clubs	Completed
7	2168	11-18	17-SR-11	Public Services	The Outlet	Completed
8	2190	11-19	17-SR-13	Public Services	MERCY Communities-HMIS	Underway
9	2192	11-19	18-SR-01	Public Services	Salvation Army	Completed
10	2127	04-16	14-SR-08	Public Facilities	5th Street Renaissance-PSH	Underway
11	2169	03-18	17-SR-06	Public Facilities	SCIL-ADA Elevator	Completed
12	2191	03-19	17-SR-15	Public Facilities	Boys & Girls Clubs	Underway
13	2189	01-19	17-SR-09	Demolition	Office of Public Works	Completed
14	2153	02-18	15-SR-10	Barrier Removal	SCIL 2015 Ramp Program	Completed
15	2172	02-18	17-SR-12	Barrier Removal	SCIL 2017 Ramp Program	Underway
16	2181	10-18	17-SR-14	Economic Dev	STRUPCO	Completed
17	2164	09-18		General Admin	Office of Economic Development	Completed
					Total CDBG Funds Expended to Date in FFY 2019:	\$1,214,710.26

* MINOR/EMERGENCY HOME REPAIR						
FFY 2019 EXPENDITURES						
ID#	Project No.	Activity #	Category	Title/Description	2019 Expended	Status
1	2165	04-19	MHR 1472	Housing Rehab	Rehabe	Completed
2	2170	04-19	EHR F 18-01	Housing Rehab	Yatqui	Completed
3	2175	04-18	MHR 1474	Housing Rehab	Farley	Completed
4	2177	04-18	EHR F 18-03	Housing Rehab	Bernal	Completed
5	2178	04-18	MHR 1473	Housing Rehab	Thompson	Completed
6	2179	04-18	MHR 1475	Housing Rehab	Huffman	Completed
7	2182	04-18	EHR F 18-04	Housing Rehab	Mitchell	Completed
8	2183	04-18	EHR F 18-05	Housing Rehab	Rogers	Completed
9	2184	04-18	EHR F 18-06	Housing Rehab	Santiago	Completed
10	2185	04-18	MHR 1477	Housing Rehab	Rouse	Completed
11	2187	04-19	EHR F 18-07	Housing Rehab	Culpepper	Completed
12	2188	04-19	MHR 1476	Housing Rehab	Allison	Completed
13	2194	04-19	MHR 1478	Housing Rehab	Harris	Completed
14	2197	04-19	MHR 1479	Housing Rehab	Porter	Completed
Total M/EHR Funds Expended in FFY 2019:					\$86,945.40	Completed

HOME INVESTMENT PARTNERSHIP FUNDS						
FFY 2019 EXPENDITURES						
#	ADIS	Project No.	Sub #	Category	Title/Description	Status
1	2166	05-18	HDL 17-03	Housing Rehab	Tylman	Completed
2	2167	05-18	HDL 17-04	Housing Rehab	Rolfe	Completed
3	2180	05-18	HDL 17-05	Housing Rehab	Tompson	Completed
4	2195	05-18	HDL 18-01	Housing Rehab	Harris	Completed
5	2193	05-19	HDL 18-02	Housing Rehab	Parley	Completed
6	2174	05-17	CHDO 16-01	Rental Rehab	GROWTH International, Inc.	Underway
7	2196	06-19	CHDO 17-01	Rental Rehab	GROWTH International, Inc.	Underway
8	2176	07-17	CHDO Opnng	CHDO Operating	GROWTH International, Inc.	Underway
9						
Total HOME Funds Expended to Date in FFY 2019:						\$323,162.58

# Legal Invoice

**SJR Mediz Group**

SJ-R, Lincoln Courier, Springfield Shopper  
PO Box 219, Springfield, IL 62705

Phone: 217-788-1330

URL: <http://classifieds.sj-r.com>

n/a  
CITY OF SPRINGFIELD L  
OFFICE BUDGET/MGMT.  
RM. 200 MUNICIPAL BLDG.  
SPFLD., IL 62701

Acct #: 00006434  
Phone: (600)789-2205  
Date: 12/02/2020  
Ad #: 00047064  
Salesperson: ISCDL Ad Taker: ISCDL

Class: SJR1310

Ad Notes:

Description	Start	Stop	Ins.	Cost/Day	Extras	Amount
NOTICE The City of Springfield	12/03/2020	12/03/2020	1	213.53	0.00	213.53

Vendor Code: 057A 4910

Dept: 111

PO#: 21X64170

RC#: RCX 154739

**Ad Text:**

**NOTICE**  
The City of Springfield prepared and makes available for public examination and comments the Comprehensive Annual Performance and Evaluation Report (CAPER) regarding the City's use of Community Development Block Grant (CDBG) Entitlement and Home Investment Partnerships (HOME) Formula allocations during the 12-month FFY 2019 Consolidated Program Year, which ended June 30, 2019. The FFY 2019 Program Year report will be submitted to HUD by 12-30-2020 includes narrative statements of performance and a self-evaluation of compliance with the City's FFY 2015-2019 Consolidated Plan, Annual Action Plans and the annual CAPER provides a

**Payment Reference:**

Total:	213.53
Tax:	0.00
Net:	213.53
Prepaid:	0.00
<b>Total Due</b>	<b>213.53</b>

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**PUBLIC HEARING**

The City of Springfield, IL, will conduct a Virtual Public Hearing at 11:00 AM on Thursday December 17, 2020 via ZOOM:

Topic: CAPER Public Hearing  
Time: Dec 17, 2020 11:00 AM Central Time (US and Canada)

Join Zoom Meeting  
<https://zoom.us/j/94814012657?pwd=aGwwSHVla1N6aWhMbkdMaHVjdThLZz09>

Meeting ID: 948 1401 2657  
Passcode: 733593  
One tap mobile  
+13126266799,,94814012657#,,,,,0#,,733593#  
US (Chicago)

Register in advance for this meeting:  
<https://zoom.us/meeting/register/tJAlduZorzkSH9PNYLJlg3NoBfM80NXBGVRX>

After registering, you will receive a confirmation email containing information about joining the meeting.

The purpose of this Public Hearing is to allow for public examination and review of the City's program performance as detailed in the FFY 2019 CAPER.

Interested persons, community groups, agencies and organizations, particularly those persons who live in the city's low-income neighborhoods, are urged to attend this Public Hearing.

JAMES O. LANGFELDER  
MAYOR

# CR 20 Affordable Housing

## **CR 20 Affordable Housing**

### **Effort to address Worst-case needs & persons with disabilities:**

The City of Springfield addresses the worst-case housing needs of low-income individuals through a combination of resources and not-for-profit entities through the acquisition & creation of affordable rentals and combined services to meet the needs of low-income renters.

Since the beginning to the Consolidated Plan in 2015, the City's efforts have included the funding of:

Fifth Street Renaissance IDIS 2127, for the acquisition and rehabilitation of a nine unit Public Facility for use as Permanent Supportive Housing for Homeless Persons located at 1520 N. 7th Street.

Abundant Faith Ministry IDIS 2104, for the acquisition and rehabilitation of a three unit Public Facility for use as Permanent Supportive Housing for Homeless located at 1011 N. 4th Street

Phoenix Community Center IDIS 2120, for the rebuilding and remodeling of three units for Supportive Housing for 3-4 previously homeless persons located at 109 E. Lawrence. Prior to this activity the City funded the Phoenix Community Center roof replacement, IDIS 2030.

Annually fund the Springfield Overflow Shelter (SOS) to provide emergency shelter to the homeless during the winter months and into early spring. Annually fund M.E.R.C.Y. Communities to maintain the Homeless Management Information System and the Fifth Street Renaissance SQAR program to help assist homeless, mentally ill and those individuals who would struggle with the Social Security and Social Security Disability Insurance application process

### **Persons with Disabilities:**

The City of Springfield addresses the needs of persons with disabilities through various grants and sub-recipients to provide rehabilitation and the removal of architectural barriers. These efforts include:

Annually fund The Springfield Center for Independent Living (SCIL) to provide emergency ramps for accessibility on renter & emergency ramps and accessibility rehabilitations to owner occupied housing. The City also funded two projects to improve the accessibility to SCIL's facility located at 330 South Grand Avenue West.

The City also funded three projects to improve the accessibility at two of the Springfield ARC Endowment Fund facilities. SPARC's mission is to assist individuals with intellectual and developmental disabilities by enabling them to successfully live, learn, work and socialize in the community.

### **Heartland Continuum of Care (HCoC)**

Through the HCoC, numerous agencies apply annually for funding through the State Department of Commerce and Economic Opportunity (DCEO) Emergency Solutions Grant (ESG), Homeless Prevention Program, HOPWA, Norman Program, IHDA Permanent Supportive Housing Program, Ryan White Fund,



Shelter Plus Care and the Supportive Care Program through HUD.

Springfield Housing Authority receives funds through HUD including, Housing Choice Voucher Program, Capital Fund Program, Public Housing Operating Subsidies, Family Self-Sufficiency (FSS), Family Unification Program, Tenant Opportunities Technical Assistance Program (TAP), Mainstream Program for People with Disabilities, Resident Opportunity for Self-Sufficiency (ROSS)- Neighborhood Networks and Elderly/Disabled.

During the Consolidated Plan reporting period, the City carried out two CDBG-eligible public service activities and one public facility activity involving the following four private nonprofit agencies and organizations which directly serve homeless persons in the community; MERCY Communities, Inc., Fifth Street Renaissance, Helping Hands of Springfield, Inc., and Salvation Army. Approximately 1,945 unduplicated homeless persons were served by these CDBG activities. A total of approximately \$395,000 in CDBG and City Corporate funds were committed to these four agencies through June 30, 2020.

## **CR-05 - Goals and Outcomes**

### **Create New Affordable Housing**

During its FFY 2019 consolidated program year, Springfield expended a total of \$156,618.80 in HOME Community Housing Development Organization (CHDO) set-a-side funds. As of June 30, 2020, GROWTH International, Inc. (CHDO 15-03) had completed the rehab on three units located at 2641 East Cook. The rehabilitated rental units will be occupied by income eligible individuals by June 30, 2021. Also, as of June 30, 2020 GROWTH International Inc. (CHDO 16-01) is approximately 46% complete with the rehab located at 833 N. 7<sup>th</sup> Street and GROWTH International Inc. (CHDO 17-01) is approximately 33% complete with the rehab of the structure located at 1009 N. 4<sup>th</sup> Street.

During the FFY 2015-2019 Consolidated Program Years, the City made progress toward providing housing for extremely low-income, very low-income, and low/moderate-income renters and owner households. The City expected to complete twelve rental units and seven were completed. There were four extremely low income, two very low income, one low income housing units served, and three remain unoccupied. Of the 7 housing units, one was White and six were Black. Two other rehabs of four unit structures or underway. The timing of the rehabilitation of these rental units took longer than anticipated and because of COVID units could not be completed in a timely manner. The City, however, intends to carry this program forward into the new Consolidated Plan.

### **Eliminate Blighted Conditions**

The City entered into Subrecipient Agreement 17-SR-09 with of the Office of Public Works to demolish eight unsafe and dangerous vacant residential structures; as of June 30, 2020, those units have been completed. During the five years of the 2015-2019 Consolidated Plan the City expected to complete fifty units and forty two units were completed. The timing in demolishing the unsafe and dangerous vacant residential structures and paying the demolish related costs and City crews being pulled from demolition activities to other activities contributed to the City not meeting it's five year target. Even though the city did not meet the five goal estimate, the City will include this program in the new Consolidated Plan.

### **Improve Condition of Housing Stock**

The City through the Minor/Emergency Home Repair programs, Home Deferred Loan Program, SCIL Modification Program and SCIL Ramp Program completed 26 rental and homeowner housing activities during the FFY 2019 reporting period. These 26 units represent 55.327% of the expected 47 units. There were 15 extremely low income, and 11 very low income. Of the 26 housing units, 13 were White, 11 were Black, and two was Multi Racial. For the FFY 2015-2019 Consolidated Program Years, there were 235 units expected to be improved and 181 units were improved or approximately 77.02% of the five year estimated 2015-2019 total. There were 94 extremely low income, 77 very low income and 10 low income housing units served. Of the 181 housing units, 102 were White, 73 were Black, five were Multi-Racial, and one was Asian & White. The City did not receives as many qualified applicants for this program as had been anticipated, however the City will include this worthwhile program in the new Consolidated Plan.

### **Improve Neighborhood Infrastructure and Facilities**

The City through the three Subrecipient Agreements with Fifth Street Renaissance, Springfield Center for Independent Living and Boys & Girls Clubs, was able to serve 3,901 persons during FFY2019. The persons served represent 390.10% of the expected 1,000 persons. For the FFY 2015-2019 Consolidated Program Years, the City served 17,890 persons, representing 358.20% of the expected 5,000 persons. The City has exceeded the projected five year goal mainly based on an activity that provided an Area Benefit to Low Income individuals and families. The City will continue this program in the new Consolidated Plan.

### **Improve Public Services**

The City through the nine Subrecipient Agreements with Justine Petersen Housing & Reinvestment Corporation, Fifth Street Renaissance, The Outlet, Boys & Girls Clubs, MERCY Communities Inc. (2 activities), and Salvation Army, Inc. served 3,783 persons during FFY2019. There were 3,763 extremely low income, 14 very low income, 4 low income, and 2 non-low income persons served. Of the 3,763 persons, 1,757 were White, 1,770 were Black, 3 were Asian, 7 were American Indian/Alaskan Native, 6 were Native Hawaiian/Other Pacific Islander, 12 were American Indian/Alaskan Native-White, 2 was Asian & White, 189 were Black & White, 21 were American Indian/Alaskan Native & Black, and 16 were Other Multi-racial. The persons served represent 1,261.00% of the expected 300 persons. For the FFY 2015-2019 Consolidated Program Years, the City served 26,789 persons, representing 1,985.93% of the expected 1,500 persons. This five year project is complete. The City will continue this program in the new Consolidate Plan.

### **Increase Economic Opportunities**

The City did complete one activity with STRUPCO (17-SR-14) with a \$192,500.00 Deferred Payment Special Economic Development Loan to partially fund the purchase of 1) one new CNC Plasma/Milling/Drilling Machine, 2) one new CNC Horizontal Band Saw, and 3) one new CNC Press Brake. STRUPCO will create five new jobs of which 3 will be filled by income eligible persons. As of 02/29/20 the grantee created 10 jobs that were filled by 9 income eligible individuals. In FFY2019 the City did provide one CDBG Public Service Grant to Justine Petersen Housing & Redevelopment Corporation, totaling \$25,000 to cover a portion of the salary of a Loan Counselor to provide Technical Assistance, Credit Counseling, Business Planning, Loan Counseling, and Loan Servicing to current and prospective microenterprise business located in the City of Springfield. As of June 30, 2020, 99 persons were served by this activity. There was also \$1.7 million pledged by local lending institutions to create a loan pool for small and startup businesses. 99 loans have been made to low to moderate income persons, totaling nearly \$1,474,309.

For the FFY 2015-2019 Consolidated Program Years, the City served 1 businesses of the expected 5 businesses, and has created/retained 10 jobs of the fifteen expected, nine of which were filled by income eligible individuals. The City has worked with several potential developer during the five year period, however the activities never moved to the point of entering into a development agreement for CDBG fun. The City plans to continue this activity in the new Consolidated Plan.

Although the City has funded one project, the City has been focused on Economic Development in other ways. Namely, the City has funded the salary of a Small Business Counselor for the Micro-Loan Program

for the Justine Petersen Housing and Redevelopment Corporation for the last five years; in which approximately 99 individuals have received technical assistance and approximately 99 micro-businesses have received loans to 68 unique businesses from the pool of funds created by local banks in Springfield. The City has successfully leveraged its small investment into Micro-Loan Program.

In addition, the City, in 2018, approved \$300,000 of its own Central Area Tax Increment Finance funds for an incubator in its Central Business District which provides office space to new and existing businesses. Innovate Springfield, Inc. serves as a convening hub for entrepreneurs to grow their business ideas into sustainable ventures through support services like training, workshops, connections with business advisors and mentors, and proximity to other entrepreneurs experiencing the same challenges and obstacles. Through the proposed project, Innovate Springfield will offer those services to the recipients and proposed recipients of Justine Petersen loans at no cost. Innovate Springfield, Inc. will expand programming beyond monthly workshops to include topics that are more specific to the needs of recipients and potential recipients of the Justine Petersen loan program including social media marketing and business plan development. The City sees this as a Win-Win as far as the degree of leverage that small City investments have had towards our overall goals of Economic Development and the moving the local economy forward. The City has also funded with Corporate fund \$50,000 annually to support Downtown Springfield, Inc. with its' efforts to promote businesses and activities in the City's urban core.